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ORIGINAL

November 10, 2009

Via Hand Delivery

Marlene H. Dortch Secretary Federal Communications Commission The Portals 445 - 12th Street, SW Washington, DC 20554



Re: Notice of Ex Parte Presentation, GN Docket 09-51

Dear Ms. Dortch:

The following ex parte submission is the redacted (non-confidential) version of the attached filing and is filed pursuant to the Protective Order in GN Docket No. 09-51. A copy of the confidential version of the ex parte submission is being submitted under separate cover. This filing was to be submitted yesterday; however, we were unable to do so due to unexpected attorney availability, and are submitting it today with a request for such waivers as the Commission may deem necessary for acceptance of this filing. Should you wish to discuss the presentations further, please contact me.

Sincerely,

Thomas Cohen

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Marlene H. Dortch November 10, 2009 Page Two

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Attachment: Hiawatha Broadband Communications, Inc.

Redacted Ex Parte Filing of November 6, 2009

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November 10, 2009

VIA HAND DELIVERY

Marlene H. Dortch Secretary Federal Communications Commission The Portals 445 - 12th Street, SW Washington, DC 20554

> Re: Notice of Ex Parte Presentation, GN Docket 09-51

Dear Ms. Dortch:

On November 5, 2009, Gary Evans, Dan Pecarina, and Bob Bartz of Hiawatha Broadband Communications, Inc. ("HBC"), David Russell of Calix, Geoff Daily, and I met with Kevin King, B.J. Neal, and Rohit Dixit of the National Broadband Plan staff. The purpose of the meeting was to discuss three presentations. The first presentation is by Calix, Perspective on Fiber-to-the-Home ("FTTH") – which contains CONFIDENTIAL INFORMATION. It reviews the cost of deploying fiber and concludes that deployments in urban metro areas would cost approximately \$102.1 billion, in urban non-metro areas approximately \$35.5 billion, in rural metro areas approximately \$17.3 billion, and in rural non-metro areas approximately \$41.4 billion – for a total of \$196 billion (excluding the 2% of the households in the least dense areas of the country).

The second presentation by HBC, which builds upon its experience in deploying and operating both FTTH and hybrid fiber coax ("HFC") networks, is an operational cost

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Marlene H. Dortch November 10, 2009 Page Two

comparison for deploying each ("HBC Operational Cost Comparison FTTH/HFC" = HIGHLY CONFIDENTIAL).

Finally, HBC presented *Big Broadband: Rural America Needs It, Too*, which details barriers to the deployment of fiber-to-the-home ("FTTH") networks in rural areas. More specifically, HBC discussed three major barriers to FTTH deployments in these areas: insufficient access to capital and return on investment, excessive transport (middle-mile) costs, and inadequate training for the workforce deploying and operating FTTH networks. HBC believes that as part of the National Broadband Plan the federal government can deal with each of these barriers by adopting mechanisms set forth in its presentation.

Should you wish to discuss the presentations further, please contact me.

Sincerely,

Thomas Cohen

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Counsel for Hiawatha Broadband

Communications, Inc.

Attachments: Perspective on Fiber-to-the-Home (Redacted for Public Inspection)

HBC Operational Cost Comparison FTTH/HFC (Redacted for Public Inspection)

Big Broadband: Rural America Needs It, Too

cc: Kevin King

Byron Neal

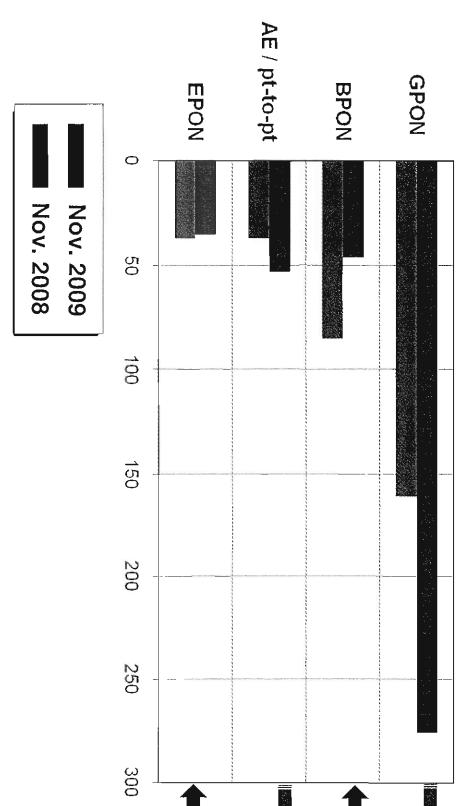
Rohit Dixit





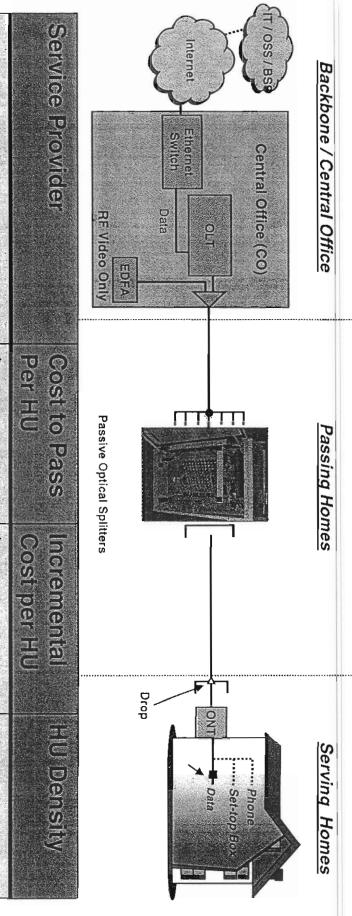


FTTP Technology by Number of Companies



Source: Broadband Properties, November 2009



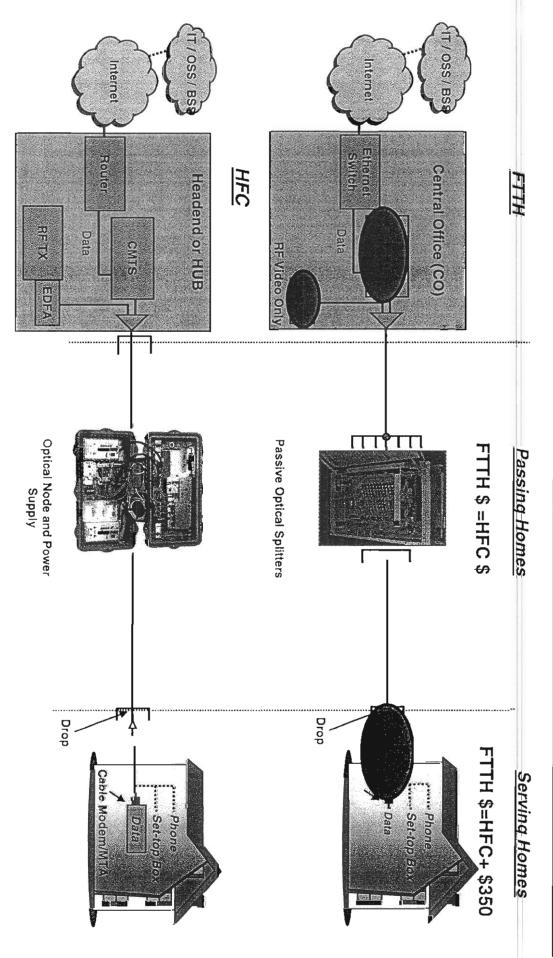


Service Provider	Cost to Pass Per HU	Incremental Cost per HU	ihU Density
Verizon	\$700	\$650	>100's /sq. mile
Jaguar (Rural Minnesota)	\$1438	\$693	28.53 /sq. mile
Finley Engineering Case Studies (w/Hiawatha BB)	\$1871	\$750	14.33 /route mile

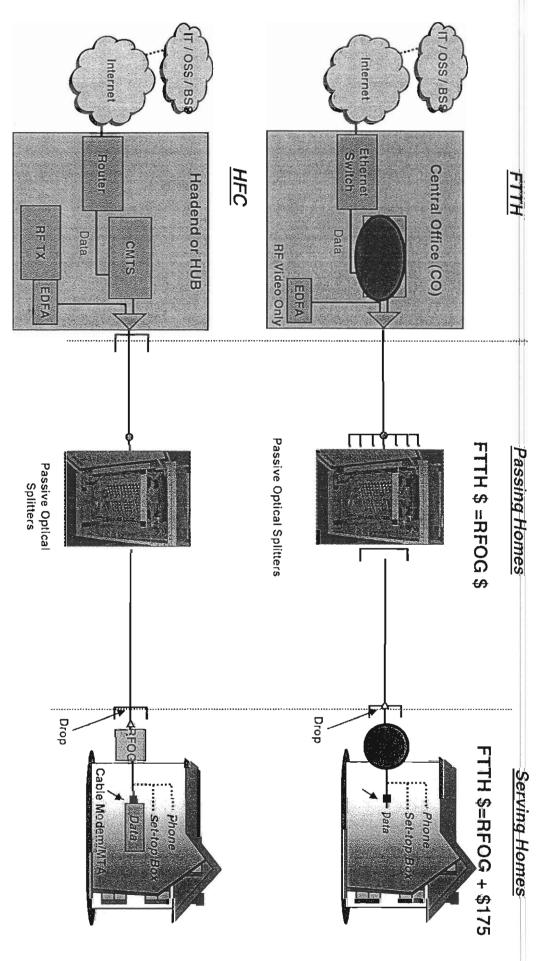
Factors that increase the FTTH investment required include: lower household density, greater linear distance between households, fewer homes per CO, higher service uptake, more buried plant

Sources: CSMG, Hiawatha Broadband, Jaguar, Finley Engineering





Source: CSMG and Calix analysis



Source: CSMG analysis



Actual cost per home served at a 30% take rate for 1000 homes:

\$700 X 1,000 = \$700,000 to pass 1,000 homes \$650 X 300 = \$195,000 to serve 300 homes \$895,000/300=\$2,983 per home served

	30% Take Rate	50% Take Rate	100% Take Paie
Cost per Home Passed	\$7.00	\$700	\$700
Incremental Cost per Home Served	\$650	\$650	\$650
Actual Cost per Home Served	\$2983	\$2050	\$1350



rural operators' higher penetration rates take rates are much less. Higher costs in rural areas are partly offset by incremental cost per home served is \$100 per home less. But Verizon's Costs based on average of nine FTTH projects in the midwest. Verizon's

	30% Take Rate	50% Take Rate	100% Take Rate
Cost per Home Passed	\$1655	\$1655	\$1655
Incremental Cost per Home Served	\$722	\$722	\$722
Actual Cost per Home Served	\$6238	\$4032	\$2377



Within rural towns Hiawatha
Broadband and Jaguar
achieve costs close to those of
Verizon because densities in
towns are equivalent to Verizon's

By serving towns and the surrounding rural areas, Hiawatha and Jaguar are able to make their business case work

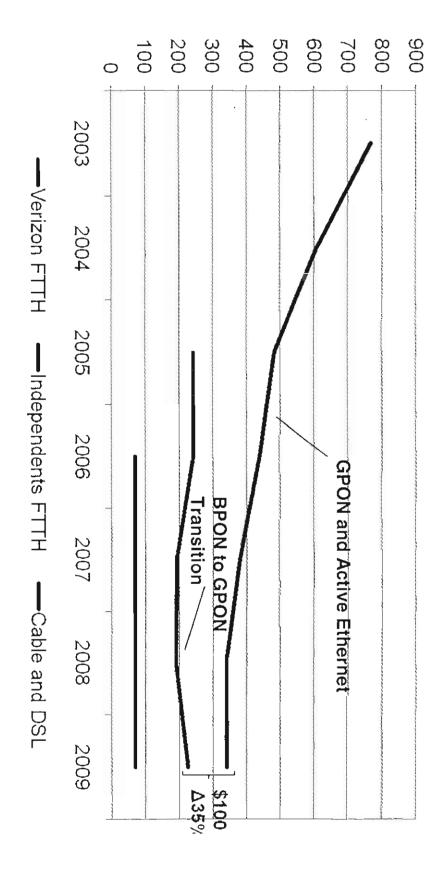
FTTH Cost To Pass per HH \$2,000 \$2,500 \$3,000 \$3,500 \$4,000 \$1,000 \$1,500 \$500 Jaguar Comm Jaguar Comm. Summit MN Jaguar Comm Jaguar Comm Somerset MN Prairie MN Blooming Aurora MN 2009 FTTH Costs to Pass per HH 10 Jaguar Comm All markets average HHs per Square Mile y = -467.24 Ln(x) + 3658.9Blooming Prairie City 100 Jaguar Comm. Broadband (MN urban markets) Hiawatha Fios Footprint Verizon 10,000

- We observe a 5X difference in FTTH costs per HH passed over the range of HH densities with publicly reported data
- This range of densities represents a wide spectrum of HH densities from rural (5 HHs per sq. mile) to urban (1,375 HHs per sq. mile)

Source: FCC Filings, SNL Kagan, CSMG Analysis

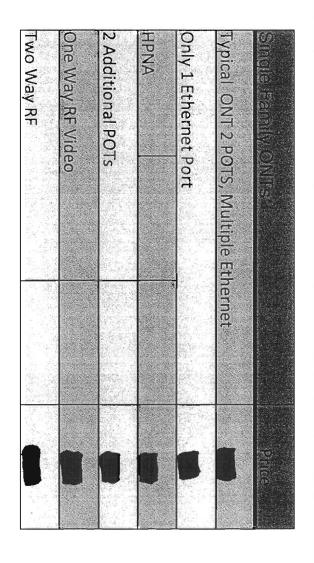


differences between Verizon and the Independents accounts for half Every doubling of volume equates to a 7% decrease in price... Volume (18%) of the price difference



Note: Does not include battery back-up; Cable and DSL are indoor units only





*Outdoor temperature rated, does not include power supply or battery backup

basis since the optics is shared MDU per subscriber prices are typically less on a per subscriber

on services and fill. This is based on 32 way GPON splits. OLT costs typically range from \$100 to \$125 per subscriber depending



129 Million housing units on 3.5 million sq. land miles

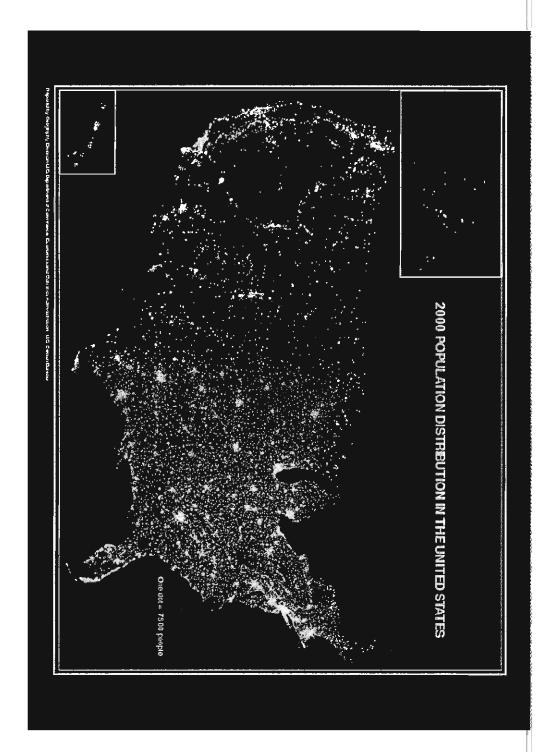
- On average there are 34 housing units per square mile
- Fiber already passes 18 million homes, leaving 11,1 million HU's

Using the CSMG model to calculate the cost to fiber the U.S.

- 34 HU's per square mile requires \$2011 per home passed + \$650 per home
- $$2661 \times 111 M = $295 Billion$

But this assumes housing is distributed evenly and no land is uninhabited





Source: US Census Bureau



Adjusting for largely uninhabited areas

- 200 of around 3200 counties in the U.S. average less than 1 house per square mile
- These counties cover 27% of the U.S. land area (968,290 square
- We estimate these areas have approximately 345 thousand housing units. This is .3% of U.S. housing units

Adjustments for areas that may not make sense to fiber

- Another 463 counties in the U.S. average between 1 to 5 houses per square mile
- These counties cover another 23% of the U.S. land area (800,727 square miles)
- We estimate these areas have approximately 2.25 million housing units. This is 1.7% of U.S. households



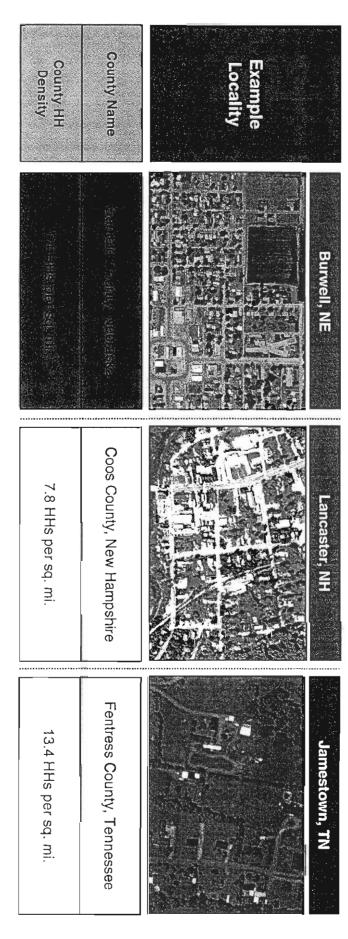
- ♣ Eliminating the areas with less than one house per square mile increases U.S. average density to approximately 50 HU per square mile and lowers calculated build out cost to \$275 Billion
- ♣ Eliminating the areas between one and five houses per square mile increases U.S. average density to approximately 72 HU per square mile and lowers calculated build out cost to \$252 Billion

	@30 FW/sq chile -
Cost per Home Passed	\$1831
Incremental Cost per Home	\$650
Actual Cost per Home Served	\$2481

	@ 7/2 HIU//sq mile
Cost per Home Passed	\$1661
Incremental Cost per Home	\$650
Actual Cost per Home Served	\$2311

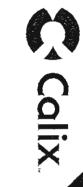


Example Rural Localities & Household Density

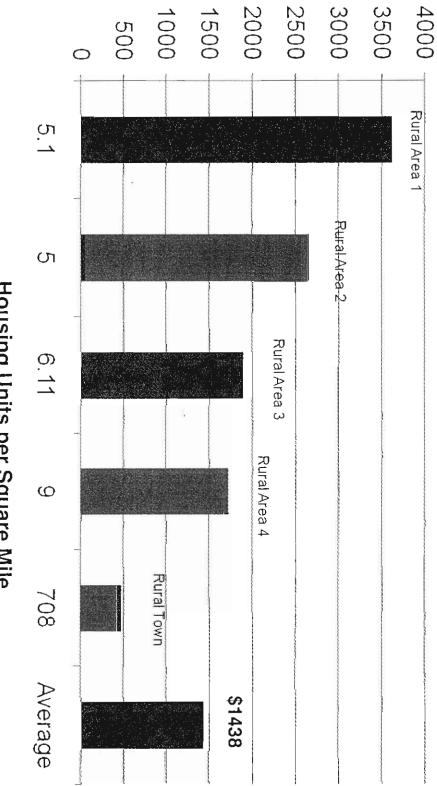


Broad classifications of locality type (rural vs. urban) and density deploy FTTH to a community, as population and households metrics may be poor indicators of the investment required to can exhibit differing levels of clustering

Source: Google Earth, US Census Bureau, CSMG Analysis



cost to service the area by over \$664 per home (28 HU per sq. mile=\$2102) Over half of the housing units are located in town, lowering the average



Cost	Cost Model	Future FTTH Homes	Fiber Passed Today	Metro Total 106,467,000	Non-Metro Total 22,543,000	
n/a	n/a	0	0	n/a	345,000	Largely Umocequated <1 HWsg. m
n/a	n/a	0	0	n/a	2,256,000	Very Low Density 1-5 HU
41.1 B	Worst Case 6 HU/sq m \$3840	10,691,000	Included in rural metro	n/a	10,691,000	Rural Non- Metro
17.3 B	Verizon Costs	12,779,000	1,000,000	13,779,000	n/a	Rural Weiro 2508÷
35.5 B	Worst Case 6 HU/sq m \$3840	9,251,000	n/a	n/a	9,251,000	Urban 'Non-Weiro
102.1 B	Verizon Costs	75,688,000	17,000,000	92,688,000	n/a	WEGEO Wietro

Sources: US Census Bureau Data, Render Vanderslice, CSMG cost model

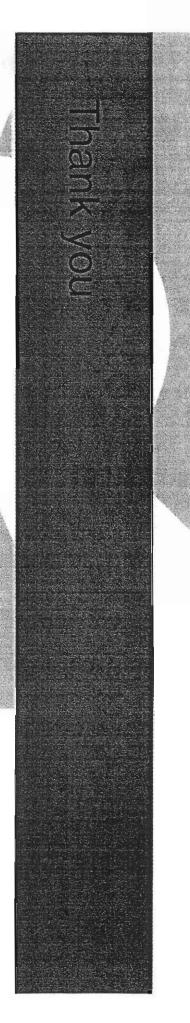


\$196 Billion could complete the build out of fiber to 98% of U.S. housing units

- Estimate is conservative and assumes limited cost improvements
- The estimate does not include areas already passed by FTTH
- \$350 Billion is not a bad estimate for the deployment of two fiber networks to 98% of U.S. homes

Recommendations to help deploy fiber throughout the U.S.

- Two portions of the U.S. network are successfully being fibered: Verizon urban understand what policies and assistance made that possible areas and rural areas controlled by Independent Telcos. Its important to
- Federal assistance to help get projects through initial start up phase, enabling private capital to invest in entities with proven EBITA
- Triple play drives FTTH, costs for video content are destroying business case
- Establishing more reasonable transport/backhaul pricing in rural areas
- A rural POP program that enables service providers and communities to gain access to fibers traversing through their communities
- Public/private partnership to establish an FTTH training program to ensure sufficiently skilled workers for building out the fiber optic infrastructure



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○ Calix

ACCESS INNOVATION

Operational Comparison

Fiber-to-the-Home (FTTH) Network vs Hybrid Fiber Coaxial (HFC) Cable Network

There is a cost to maintain and operate any network. An FTTH passive optical network (PON) has many maintenance and operational cost savings due to the technological differences and requirements of each network. While the two network technologies have many common operational tasks, HFC has operational and maintenance elements that FTTH does not have. This table highlights the cost savings in a community converting the network from HFC to FTTH.

Operational Items	Hours/Annually	Annual Cost
Plant Power for 43 power supplies		
CLI drive-outs		
CLI Reporting		
Proof of Performance Testing	•	
Proof of Performance Paperwork	•	
Reverse Maintenance		
System balancing and sweeping		
Cable expansion & contraction		
Active element maintenance	•	
Aerial Drops – squirrel chews		
Total Maintenance		
Total Passings		
Cost Per Passing/Year		

Installing services at a customer premise involves many of the same activities. This chart shows a complete standard installation for a new 3 service customer on each type of network.

CPE Installation Items	HFC CPE Costs	FTTH CPE Costs
Drop Cost		
ONT, UPS & Wiring		
3 Digital TVs (1-W/DVR, 2-SD)		
3 Service Installation		
Materials		
Total CPE Installation		
Per FTE Operations		
Operational Revenue per FTE		
Operational Expense per FTE		

Summary of Rural FTTP Network Construction

Number of Passings Per Route Mile	22.58
Total Number of Passings	1545
Total Route Miles for the Project	68.45
Cost Per Route Mile	\$ 23,146.17
Serving Area	Large area surrounding a small town
Type of FTTH Network	GPON Remote Cabinets
Summary Of Construction Costs	
Total Construction Cost	\$ 1,584,424.00
Pedestal Costs	\$
OSP Construction Costs	\$
Splicing Costs	\$
Summary Of Construction Costs Per Passi	ng ·
Total Construction Cost Per Passing	\$ 1,025.51
Pedestal Costs Per Passing	\$
OSP Construction Costs Per Passing	\$
Splicing Costs Per Passing	\$

Notes:

The information shown in this table represents rural FTTH project in southern Minnesota. This project includes a variety of construction challenges including rocky river bluffs. Note that this analysis includes the cost to build the mainline network and does not include any Central Office electronics, customer drops, or customer premise costs.

This project was comprised of a small community with nearly thirty miles of rural extentions. This project has a central office that distrubutes fiber to several PON cabinets. Shorter fiber runs from PON cabinets to each home allows for cost effective fiber networks in rural areas.